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December 12, 2024

President Joseph R. Biden, Jr. The White House 1600 Pennsylvania Ave NW Washington, DC 20500

Dear President Biden,

On behalf of The Leadership Conference on Civil and Human Rights, a coalition charged by its diverse membership of more than 240 national organizations to promote and protect the civil and human rights of all persons in the United States, and the undersigned organizations, we write to urge you to secure your legacy by generously exercising your clemency authority. We celebrate your historic commutations of the sentences of those on CARES Act home confinement and encourage you to do more. We hope that you will focus on getting people out of prison, particularly those who remain incarcerated despite changes in the law. Continuing to grant a large numbers of clemency petitions will help to recognize the power of rehabilitation and second chances, as well as advance racial justice by rectifying unjust and inequitable sentences.

It is no secret that over the past five decades, U.S. criminal-legal policies have driven an increase in incarceration rates that is unprecedented in this country's history and unmatched globally. Currently, the United States imprisons or supervises nearly 5.5 million people, making it a world leader in incarceration.<sup>1</sup> The racial inequities rooted in slavery and discrimination that permeate every aspect of our lives are likewise present in our criminal-legal system. The Bureau of Prisons (BOP) reports that nearly 39 percent of its current population is Black<sup>2</sup> and 29.1 percent is Hispanic,<sup>3</sup> an enormous disparity given that both groups combined represent only about one third of the nation's population.<sup>4</sup> In 2017, the U.S. Sentencing Commission found that Black people in BOP custody were more likely to have been convicted of an offense carrying a mandatory minimum penalty than any other

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<sup>&</sup>lt;sup>1</sup> "Correctional Populations in the United States, 2022-Statistics Table." *Bureau of Justice Statistics*. May 2024. <u>https://bjs.ojp.gov/document/cpus22st\_sum.pdf</u>; "States of Incarceration: The Global Context 2024." *Prison Policy Initiative*. June 2024. <u>https://www.prisonpolicy.org/global/2024.html</u>.
<sup>2</sup> "Inmate Statistics: Inmate Race." *Federal Bureau of Prisons*. Updated Nov. 30, 2024. https://www.bop.gov/about/statistics/statistics\_inmate\_race.jsp.

<sup>&</sup>lt;sup>3</sup> "Inmate Statistics: Inmate Ethnicity." *Federal Bureau of Prisons*. Updated Nov. 30, 2024. <u>https://www.bop.gov/about/statistics/statistics inmate ethnicity.jsp</u>.

<sup>&</sup>lt;sup>4</sup> Hispanics make up 19.5% of the U.S. population, while Black people make up 13.7%. "United States QuickFacts." *U.S. Census Bureau*. Updated July 1, 2023. https://www.census.gov/quickfacts/fact/table/US/PST045219.



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group.<sup>5</sup> Hispanic and Black people account for a majority of those convicted with an offense carrying a drug mandatory minimum,<sup>6</sup> despite the fact that White and Black people use illicit substances at roughly the same rate, and Hispanic people use such substances at a lower rate.<sup>7</sup> The commission study also showed that Black people were the least likely to receive relief from mandatory minimum sentences compared to White and Hispanic people.<sup>8</sup> Finally, the review found racial disparities in the application of mandatory minimum penalties: 73.2 percent of Black people convicted of a federal offense received a mandatory minimum sentence, compared to 70 percent of White people and 46.9 percent of Hispanic people.<sup>9</sup> There is no question that racial disparities persist in our criminal-legal system, undermining the very foundation of justice in our country.

As of December 12, 2024, you have granted 65 pardons and over 1600 commutations, resulting in allowing recipients to spend over 542 years with their communities rather than in prison. By contrast, President Trump granted 144 pardons and 94 commutations (resulting in 1,367 years in the community rather than prison), President Obama granted 212 pardons and 1,715 commutations (resulting in 19,787 years in the community rather than prison), and President Bush granted 189 pardons and 11 commutations.<sup>10</sup> With a robust exercise of clemency, you will firmly cement a legacy of dedication to racial justice and equity. We believe that you have an enormous opportunity in front of you through clemency to address these racial disparities in our system and our nation's history of long criminal sentences. Your clemency actions during your presidency demonstrate your commitment to second chances and rehabilitation, and of course, the Obama-Biden clemency initiative was historic and set a high bar for justice and mercy. You now have the chance to continue to build your own legacy and to be a leader among your predecessors in utilizing this powerful authority.

We urge you to prioritize clemency in the last days of your administration and help bring people home for the holidays. If you have any questions, please feel free to contact Chloé White, senior policy counsel, justice, at <u>white@civilrights.org</u>.

Sincerely,

 <sup>&</sup>lt;sup>5</sup> "An Overview of Mandatory Minimum Penalties in the Federal Criminal Justice System." United States Sentencing Commission. Jul. 2017. Pg. 53. <u>https://www.ussc.gov/sites/default/files/pdf/research-and-publications/2017/20170711\_Mand-Min.pdf</u> [hereinafter "Mandatory Minimums Overview"].
 <sup>6</sup> "Mandatory Minimum Penalties for Drug Offenses in the Federal Criminal Justice System." United States Sentencing Commission. Oct. 2017. Pg. 25. <u>https://www.ussc.gov/sites/default/files/pdf/research-and-publications/research-publications/2017/20171025\_Drug-Mand-Min.pdf</u>.
 <sup>7</sup> "Results from the 2018 Nat'l Survey on Drug Use and Health: Detailed Tables." Substance Abuse and Mental

<sup>&</sup>lt;sup>7</sup> "Results from the 2018 Nat'l Survey on Drug Use and Health: Detailed Tables." *Substance Abuse and Mental Health Service Administration*. 2018. Table 1.23B. <u>https://www.samhsa.gov/data/sites/default/files/cbhsq-reports/NSDUHDetailedTabs2018R2/NSDUHDetailedTabs2018.pdf</u>.

<sup>&</sup>lt;sup>8</sup> "Mandatory Minimums Overview" at 40.

<sup>&</sup>lt;sup>9</sup> *Ibid*. at 7.

<sup>&</sup>lt;sup>10</sup> "Clemency Statistics." U.S. Department of Justice. Last accessed Dec. 12, 2024.

https://www.justice.gov/pardon/clemency-statistics; "Clemency Recipient List." *The White House*. Dec. 12, 2024; S"With the Stroke of a Pen: A Primer on Presidential Clemency." *FWD.us*. Oct. 2024. Pg. 9. https://www.fwd.us/wp-content/uploads/2024/10/Presidential-Clemency-Primer.pdf.



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The Leadership Conference on Civil and Human Rights The A. Philip Randolph Institute The Advocates for Human Rights American Civil Liberties Union (ACLU) American Federation of State, County & Municipal Employees (AFSCME) American Friends Service Committee American Humanist Association American-Arab Anti-Discrimination Committee (ADC) Autistic Self Advocacy Network Autistic Women & Nonbinary Network The Bail Project Bend the Arc: Jewish Action Black Alliance for Justice Immigration Brennan Center for Justice **Buried Alive Project** Campaign for the Fair Sentencing of Youth Center for American Progress The Center for Constitutional Rights Center for Criminal Justice Reform, University of Baltimore School of Law Clearinghouse on Women's Issues The Coalition for Justice, Peace, and Equality Coalition on Human Needs Defending Rights & Dissent Dēmos **Detention Watch Network Disability Rights Education & Defense Fund** Dream.org Drug Policy Alliance Equal Justice Society Equal Justice USA Equality California Fair and Just Prosecution Federal Public and Community Defenders Feminist Majority Foundation Friends Committee on National Legislation FWD.us Gibson-Banks Center for Race and the Law, University of Maryland Carey School of Law Haitian Bridge Alliance Hip Hop Caucus Education Fund Human Rights-Racial Justice Center (H2RJ) Human Rights Watch **Immigrant Defense Project** 



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Immigrant Legal Resource Center Impact Fund **Innocence Project** Interfaith Alliance Japanese American Citizens League Jewish Council for Public Affairs Just Solutions JustLeadership USA Justice Policy Institute Juvenile Law Center LatinoJustice PRLDEF Law Enforcement Action Partnership The Law Office of Habekah B. Cannon, PLLC Lawyers' Committee for Civil Rights Under Law Lawyers for Good Government Legal Action Center LULAC Matthew Shepard Foundation Mommieactivist and Sons Multifaith Initiative to End Mass Incarceration Muslim Public Affairs Council NAACP NAACP Legal Defense and Educational Fund, Inc. Nathaniel R. Jones Foundation National Action Network National Association of Criminal Defense Lawyers National Association of Social Workers National Black Child Development Institute (NBCDI) National Black Justice Collective National CAPACD National Conference of Black Lawyers (NCBL) National Council for Incarcerated and Formerly Incarcerated Women and Girls National Council of Churches National Disability Rights Network (NDRN) National Lawyers Guild National Lawyers Guild DFW Chapter National Legal Aid & Defender Association National Network for Arab American Communities National Organization for Women National Women's Law Center National Urban League National Youth Justice Network NETWORK Lobby for Catholic Social Justice



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People's Parity Project Pittsburgh Human Rights City Alliance **Prison Policy Initiative** Reentry Coalition of Northwest Ohio Reproaction Robert F. Kennedy Human Rights **ROOT** Legal The Sentencing Project Service Employees International Union (SEIU) Shriver Center on Poverty Law Sojourners Southeast Asia Resource Action Center (SEARAC) Southern Coalition for Social Justice Southern Poverty Law Center T'ruah: The Rabbinic Call for Human Rights **Terence Crutcher Foundation** Texas Civil Rights Project Tzedek Association U.S.-Canada Human Rights Cities Alliance Ubuntu Institute for Community Development Union for Reform Judaism United Church of Christ Vera Institute of Justice Voice of the Experienced Voters of Tomorrow Worth Rises